



Citizen Budget Advisory Committee

5:00 – 6:30 PM, October 22nd, 2025

1001 11th Ave, Greeley, CO 80631

2nd Floor Colorado Conference Room 227

Zoom Meeting: <https://greeleygov.zoom.us/j/82522074466>

Meeting ID: 825 2207 4466

AGENDA

- **CALL TO ORDER**
- **ATTENDANCE & ANNOUNCEMENTS**
- **APPROVE MINUTES FROM SEPTEMBER 24th, 2025**
- **DISCUSSION ITEMS**
 - 2026 Budget Adoption – Nathan Mosley
 - 2025 Amendment #3
- **OTHER BUSINESS**
 - Members Term Limits
 - Bylaws Review/Finalization
- **PUBLIC INPUT**
- **ADJOURNMENT**

CITIZEN BUDGET ADVISORY COMMITTEE

Wednesday, September 24th, 2025 - 5:00 p.m.

Committee Members **Present** **Absent** **Attending Guests & City Personnel:**

Committee Members	Present	Absent
Barry Eastman	X	
Tyler Mowery	X	
Anthony McCune		X
John Shull	X	
Merrie Foreman	X	
Lori Williams		X
Khalil N Bhanji	X	
Laura Gurney		X

Nathan Mosley: Budget & Policy Director

Chief Turk: Greeley Police Department

CALL TO ORDER - The meeting was called to order by Barry Eastman at 5:05 PM.

ATTENDANCE & ANNOUNCEMENTS –

APPROVE MINUTES FROM AUGUST 27th, 2025 - The minutes from the August 27th meeting were approved following a motion by John Shull, and a second by Merrie Foreman; there was no discussion or opposition.

DISCUSSION ITEMS

Police Department Overview – Chief Adam Turk

Chief Adam Turk provided an extensive presentation on the Greeley Police Department’s mission, structure, goals, challenges, and budget needs. He explained that the department’s mission was updated in 2022 to focus more on working with residents. Top community concerns continue to be traffic safety, homelessness, and general quality of life issues, rather than major violent crime. Traffic safety remains the number one complaint, followed by homelessness. Chief Turk emphasized that while a small portion of the community commits most of the crime, the majority of residents care deeply about neighborhood livability issues such as speeding, parking, and infrastructure upkeep.

Chief Turk then reviewed the department’s 2026 budget requests, noting which had been funded and which had been denied. While dispatch services and the Humane Society contract were funded, requests for staff support, body-camera redaction technicians, and drone program funding were not. He detailed the strain of discovery requests and body camera footage redaction, explaining that the volume was overwhelming without additional staff.

Chief Turk detailed departmental goals, including pursuing violent offenders, improving technology use, strengthening community partnerships, and enhancing recruitment and retention. He described challenges with technology in the past, noting the department often purchased tools but failed to use them effectively. To improve, the department studied national best practices, particularly a model in Mesa, Arizona, which has since shaped Greeley’s Real-Time Information Center (RTIC). The RTIC leverages license plate readers, cameras, and drones proactively, rather than just reactively, to solve and prevent crimes. Turk reported that the RTIC, strongly supported by City Council, has already proven effective in solving crimes, documenting traffic accidents, and providing timely evidence.

Data on workload and crime trends was presented. Calls for service increased from 76,000 in 2023 to 86,000 in 2024, but Part 1 crimes dropped by 14% in 2024. He attributed prior spikes (2021–2023) to auto thefts and aggravated assaults, compounded by legislative changes that downgraded certain offenses. Despite challenges, he noted reduced staff departures and credited investments in proactivity and technology.

In discussion with committee members, Chief Turk explained the prioritization of requests, highlighting support staff as critical, along with technology investments. He described long-term needs such as a police substation in West Greeley to address lengthy response times to new developments. He concluded by reiterating department goals: traffic safety, addressing homelessness, focusing on quality-of-life issues, targeting violent criminals, improving technology use, and enhancing recruitment and retention.

Committee members discussed police funding priorities. Barry Eastman raised the issue of ensuring police and fire services are fully supported by the General Fund without new taxes. Chief Turk concluded by affirming the department's commitment to remain a leader in Northern Colorado public safety.

2026 Budget CBAC Recommendation – Nathan Mosley

Mr. Nathan Mosley, Finance Director, presented the recommended 2026 budget, scheduled for City Council review in October. He explained that the City Manager directed staff to maintain services despite slowing revenues and increasing costs.

Mr. Mosley outlined the structural budget gap, estimated at \$21 million for 2026, which was addressed through one-time 2024 savings, departmental realignments, and deferral of capital projects. He emphasized that while total revenues of \$483.5 million were projected, expenditures would reach \$507.4 million, with the General Fund remaining the most constrained.

The presentation highlighted priorities, including continued support for homelessness services (\$1 million for the nighttime shelter), extensions for 54 limited-term positions (primarily in Homeless Solutions), and funding for first responder psychological health services. Mr. Mosley reviewed new positions, noting that most were funded through enterprise funds such as utilities and transit, with only three supported by the General Fund.

The members emphasized the representative nature of local governance and the need for disciplined fiscal planning. Committee members discussed revenue trends, economic uncertainties, and weak polling for tax increases. Mr. Eastman stressed that police and fire should be fully supported by the General Fund without requiring additional taxes. Mr. Mosley noted that while a dedicated .16% sales tax for public safety remains in place, reliance on reserves and one-time savings is not sustainable long-term.

The committee also discussed fee-setting practices, with Mr. Mosley acknowledging that current methodologies omit overhead costs. He described ongoing efforts to review developer impact fees, which could be adjusted upward. Khalil Bhanji suggested creative funding approaches to dealing with Greeley's panhandlers, and Mr. Mosley posited that committee members may like to go on ride-alongs with the City's homeless outreach teams to help members see what is being done for the Greeley unhoused population.

OTHER BUSINESS

Council Meeting – Budget Items

Mr. Eastman and Mr. Mosley discussed the upcoming City Council budget hearings scheduled for October 7 (first reading) and October 21 (final adoption). Mr. Mosley asked committee members whether CBAC should present a memo with its specific priorities to Council.

Mr. Mosley outlined three recommendations: (1) address the structural budget gap without excessive transfers; (2) fully fund police and fire from the General Fund; and (3) continue investment in technology,

particularly the RTIC. Mr. Bhanji raised the issue of public communication, and Mr. Eastman encouraged him to engage with the city's communications team. The committee voted and unanimously agreed on the three recommendations as the focus for CBAC's message to Council. Mr. Mosley agreed to get the letter drafted by the end of the week and will send to the committee for their review.

Boards & Commissions Triennial Review – October 28th, 6:00pm

The committee was reminded that the Boards and Commissions Triennial Review is scheduled for October 28, 2025, at 6 p.m., during the Council Work Session. Mr. Eastman and Mr. McCune will attend to answer questions from the Council if needed. Mr. Eastman asked if he needed to prepare anything in advance for this review, and Mr. Mosley indicated that he would check with Laura Delp and report back.

*(*Note from Laura Delp - The Boards and Commissions team is using the information we gave to them in our questionnaire last June (attached herein) to compile a presentation and they just asked that either the Chair or Vice Chair (or both if you like) be on hand to answer any questions the Council may have. Barry and Tony need not present anything or have anything prepared, as the Boards and Commissions team have that under control. I will let you know if anything changes between now and the then.)*

Status of Bylaws for CBAC

The committee were asked to review the Bylaws in anticipation of discussing changes and to finalize them in the October Meeting, after which time they will go to CAO for a final legal review. It is the intention of the committee to adopt them at the November meeting, once the review is complete. Members agreed with this timeline.

November & December Meetings

The committee confirmed that the November meeting would be held on November 19, 2025, to avoid conflicts. The committee agreed that no meeting would be held in December and regular meetings would resume January 2026.

PUBLIC INPUT – No members of the public were present

ADJOURNMENT

The meeting was adjourned at **6:48 PM**

Next Regular Meeting:
October 22, 2025
5:00-6:30 p.m.

City Center South - 1001 11th Ave, Greeley, CO 80631
2nd Floor Colorado Conference Room 227
Zoom(<https://greeleygov.zoom.us/j/82522074466>)

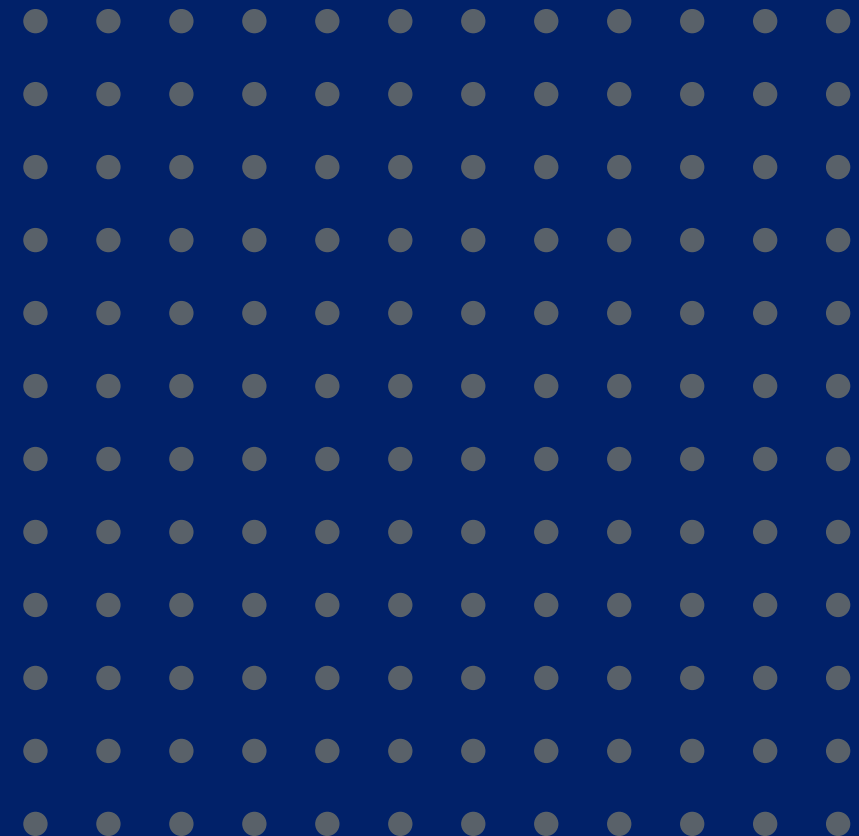
Nathan Mosley
Budget & Policy Director

Barry Eastman
Chairperson

2026 Budget Ordinance

Nathan Mosley, Budget & Policy Director

CBAC - October 22, 2025



Agenda



- Purpose: Adoption of the Ordinance
 - Budget Process Review
 - Budget Highlights
 - Requests for Additional Information

Key Council Dates: 2026 Budget Process



Budget Highlights for 2026



Addressing the Gap (\$21M)

- \$11M, 2024 Carryover
- \$3M Realignment Work
- \$7M 301 Transfers

Expenditures based on sustainment of current service levels



Expenditure highlights

- New Hwy 34 Regional Bus Route Operations
- Psychological Health Services for First Responders
- Continuation of Clean, Safe, Beautiful Initiative
- Continuation of Homeless Shelter Operations



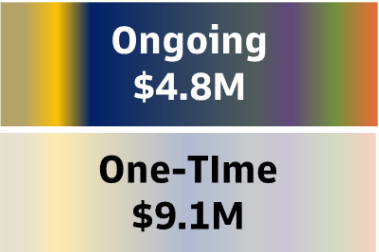
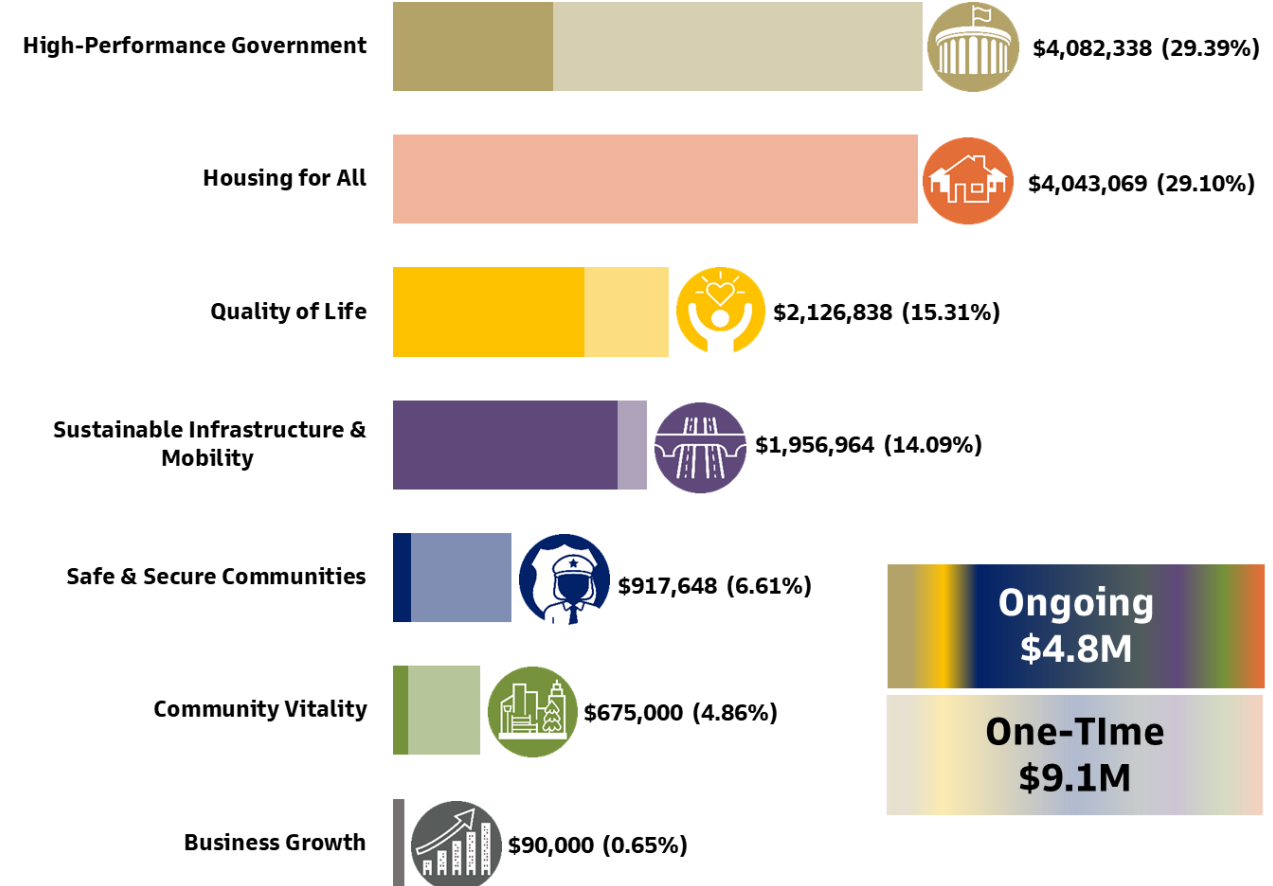
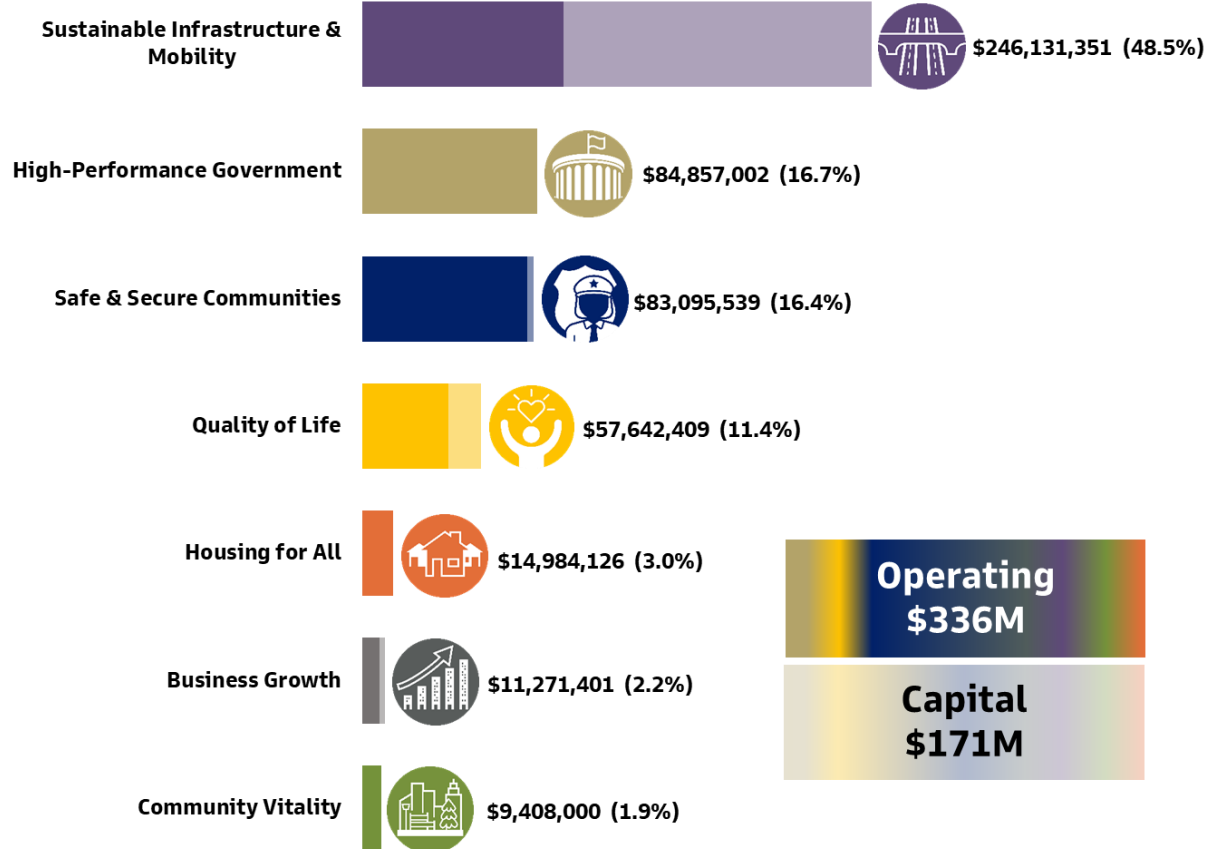
1,260 FTE recommended, including 17 net new positions (most non-general fund)

Use of one-time funding to extend 2025 term-limited positions an additional year

Expenditures by Council Priority

Total Expenditures: \$507,389,828
(Excludes Transfers)

Budget Increases: \$13,891,857



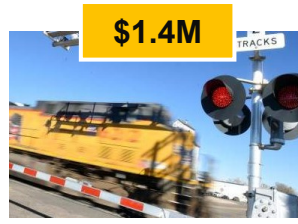
2026 CIP Expenditure Highlights

Quality of Life Fund



\$2M

Island Grove Chiller Replacement



\$1.4M

Railway Quiet Zone Intersection

Food Tax



\$5.2M

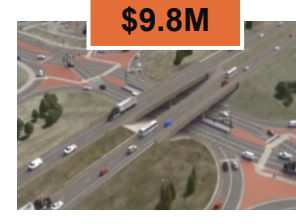
Annual Capital Maintenance Annual Program



\$2.9M

Greeley Weld Airport Road Dev. Total Project: \$11M

Transportation



\$9.8M

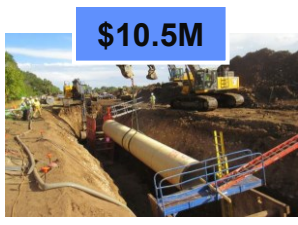
MERGE Interchanges Total Project: \$132M



\$17M

KGM Pavement and Concrete Rehab Annual Program

Water



\$10.5M

Bellvue Gold Hill Pipeline Total Project: \$20M



\$3.6M

23rd Ave Reservoir Replacements Total Project: \$15M

Sewer



\$44.3M

WTRF Primary Treatment PH 2 *Budgeted in 2025

Stormwater



\$21.3M

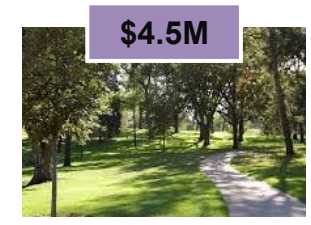
12th Street Outfall Phase 1-4: \$55.8M



\$6M

7th Street Outfall Phase 1-3: \$39.6M

Parks



\$4.5M

New Calabaza Park

Requests for Additional Information

While no formal motions have been made to amend the 2026 Budget, follow-up information was requested on the following items:

1. **Three Additional Firefighters** – \$595,000 ongoing cost
2. **Drone as First Responder (DFR) program** – exploring use of existing funds to begin implementation
3. **Homeless Shelter** – status as low-barrier vs. abstinence-based
4. **Poudre River Restoration Initiative** – \$500,000 originally requested; \$300,000 for modeling only
5. **Lincoln Park Redevelopment** – \$4M budgeted for future park improvements

Any changes to the budget can be made as a motion to amend the budget ordinance and a vote to adopt the budget as amended.

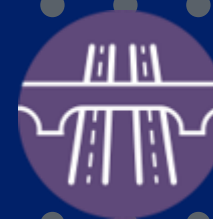
Thank you



2025 Supplemental Appropriation

Nathan Mosley, Budget & Policy Director

CBAC - October 22, 2025





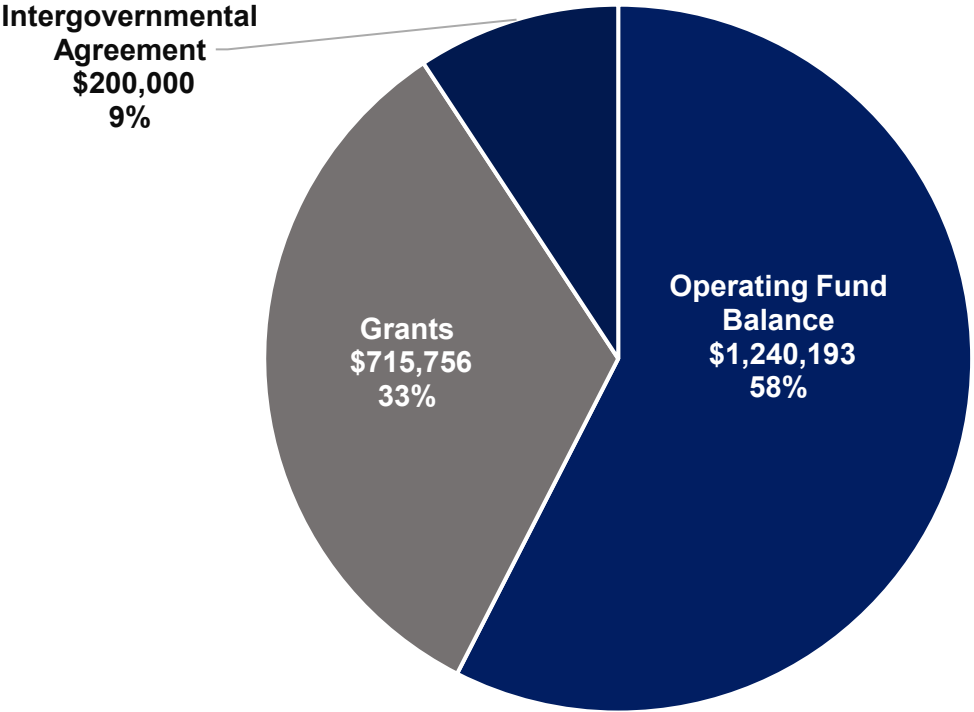
- Third Appropriation of 2025 Request Overview
- Request Breakout
- Expenditures by Key Focus Area
- Highlights

Agenda

Supplemental Appropriation Request Overview

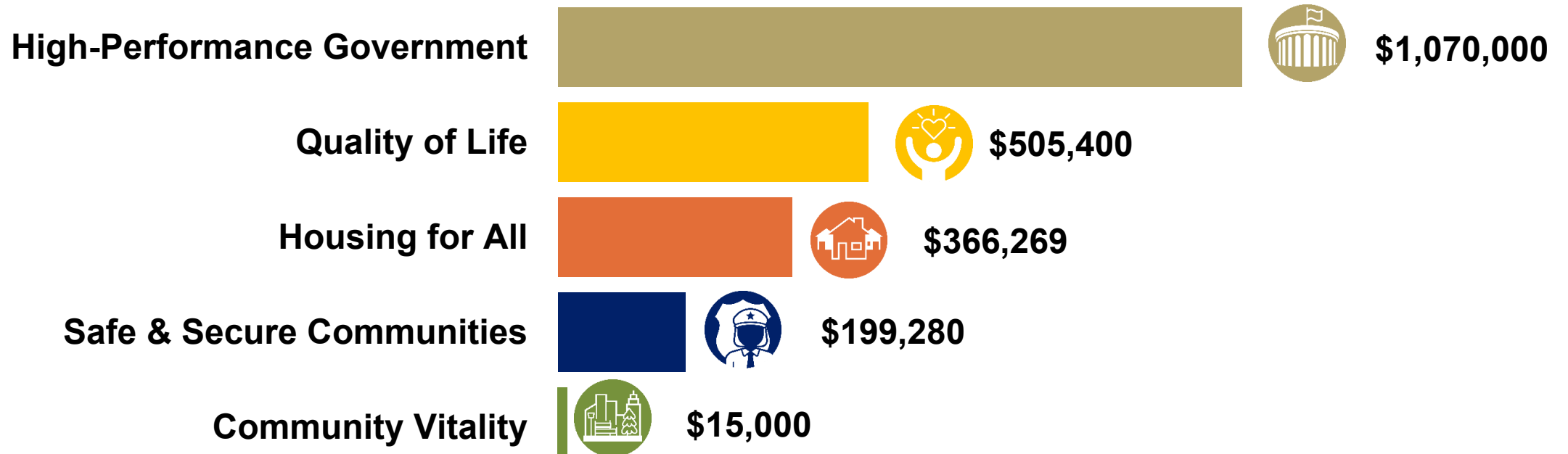
- Final Appropriation of 2025
- Appropriation of grants and additional revenues during 2025
- Support operational & capital needs in 2025
- Meets requirements for balanced budget/approved by Council
- Aligns with 2026 Budget
 - **Total Request: \$3,464,654**
 - **(\$1,308,705 in Transfers Across Funds)**

Request Breakout




All Requests	
Fund Balance: Operating	1,240,193
Grants	715,756
Intergovernmental Agreement	200,000
Total (Excluding Transfers)	\$ 2,155,949
Total Operating Transfers	\$ 1,308,705
Total Appropriation	\$ 3,464,654

Appropriation by Key Focus Area



Operating Request Highlights

New Operations Requests

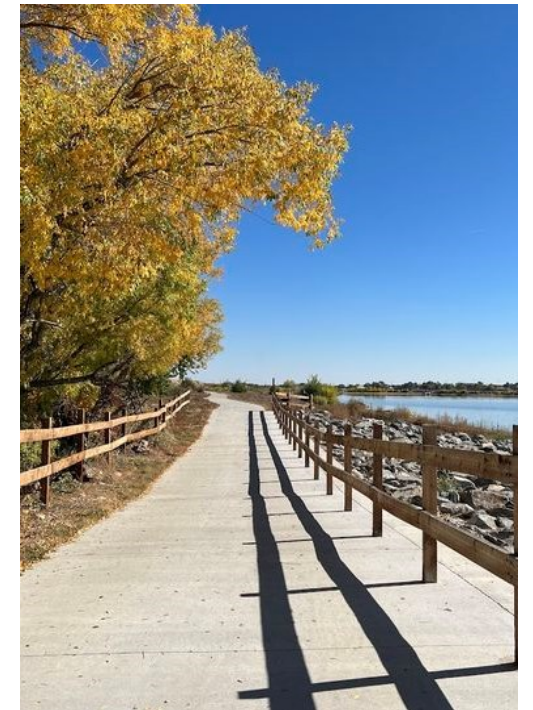
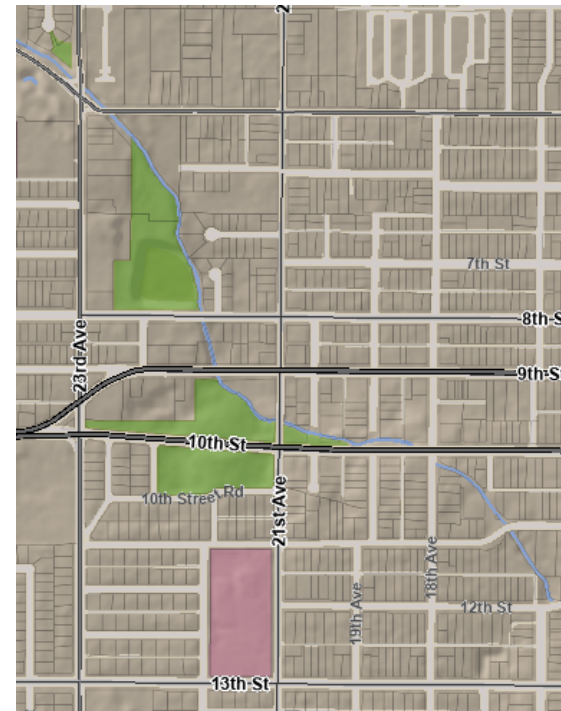
	Workers' Compensation Claim Settlements [501 - WORKERS COMPENSATION]	1,000,000
	Various Police Grants [100 - GENERAL FUND]	188,245
	Supportive Housing Olmstead Grants Multi-years [176 - HOMELESSNESS OTHER GRANTS FUND]	191,482
	Natural Areas & Trails Generation Wild Planning [100 - GENERAL FUND]	151,400
	Boomerang Links and Highland Hills Golf Course Improvements [401 - GOLF COURSES]	134,000
	Homeless Response Program 2025-2026 [176 - HOMELESSNESS OTHER GRANTS FUND]	87,104
	GIS Support - Integration and Implementation Services [104 - STREETS AND ROADS FUND]	45,000

New Capital Requests

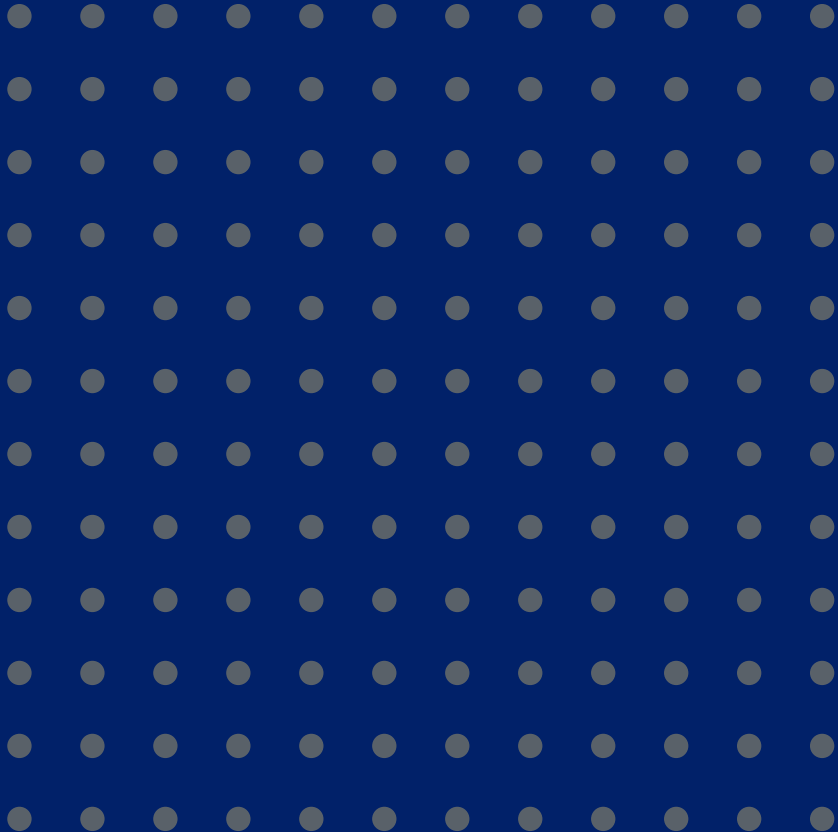


Natural Areas & Trails | Weld County 25th Avenue River Repair
[304 - FOOD TAX]

200,000



Thank you



Bylaws of the City of Greeley Citizen Budget Advisory Committee

Article I: Name

The name of this body shall be the **City of Greeley Citizen Budget Advisory Committee**.

Article II: Purpose

The purpose and objectives of the board are to provide citizen involvement in the budget process by meeting annually with each department director to discover priorities and engage in discourse around financial priorities. The board will advise the City Council and City Manager on ballot initiatives and provide annual recommendations on the annual City Budget. The board will inform, with community input, the impacts of city policy proposals on budgeting practices.

Article III: Membership

Section 1: Composition

The Citizen Budget Advisory Committee shall consist of nine (9) members who shall represent a broad cross-section of the community including representation (to the fullest extent possible) all ages of adults, from various social, economic, ethnic and racial segments of the community, with the following preferred experiences:

- Two (2) members with professional financial background showcasing experience in investments, managing or building wealth.
- Two (2) members with professional or lived expertise creating and maintaining a budget.
- Two (2) members with professional experience in financing the acquisition of real estate, private or commercial.
- One (1) member representing public, private or philanthropic partner organizations.
- One (1) member from an organization that has a best practice perspective on municipal budgeting strategies.
- In addition to the nine (9) Board members appointed by the City Council, staff may serve as an ex-officio non-voting member to the Board. This staff appointee shall not be subject to any residency requirement, nor shall the ex-officio member be considered in determining whether a quorum is present.

Section 2: Appointment

Board members shall be appointed by the City of Greeley City Council based on open application process administered by the City Clerk. The City Council shall appoint and remove board members in accordance with the provisions of the City Charter and Code. Members shall

continue to serve until their successors have been appointed, and a vacancy shall be filled for the unexpired term of a member whose position becomes vacant.

Section 3: Terms of Service

The appointed members of the Board shall serve for three-year terms. Per Boards & Commissions, the City Charter is the higher authority when being compared to the bylaws some time ago with CAO, each board member could theoretically serve an infinite amount of terms and they are permitted to re-apply as many times as they'd like to serve. Members just need to re-submit an [application](#) for term renewal, and in the case of CBAC with two members having their terms expire on December 31st, they will need to submit their applications right before the November 18th B&C Application Deadline.

Section 4: Vacancies

If a vacancy occurs on the Citizen Budget Advisory Committee prior to the expiration of a board member's term, a replacement shall be appointed by City of Greeley City Council. The term for the replacement member shall be for the remainder of the term of the position that was vacated.

Section 5: Removal

A board member may be removed for cause by the City of Greeley City Council for cause after a public hearing.

Section 6: Triennial Review

The City Council shall periodically review each board, excepting those specifically created by the City Charter. After review, the City Council shall, by majority vote, either authorize continuance of the board or allow the board to lapse. Review of boards shall be conducted every three years from the date of their creation.

Section 7: Compensation

All members of boards shall serve without compensation except for such amounts determined appropriate by the city council to offset expenses incurred in the performance of their duties.

Article IV: Officers

Section 1: Officers

Annually the Citizen Budget Advisory Committee shall select from its membership appointed by the City Council, a chair and vice chair, and establish its own rules of procedure not in conflict with the City Charter or laws and ordinances of the city. The officers of the Citizen Budget Advisory Committee shall consist of:

- **Chairperson:** Responsibilities include presiding over all meetings, signing all official documentation including, but not limited to, resolutions, minutes, and contracts, and appointing membership of any sub-committees created by the board or commission.
- **Vice-Chairperson:** Shall assume the responsibilities of the Chairperson in their absence. If the chair vacates their seat, the vice chair will fulfill that role of chair for the remainder of the term.
- **Secretary:** The department director or designee shall act as secretary to the board. The secretary is responsible for taking minutes at all meetings and maintaining records of Board activities. The official copy of the minutes shall be forwarded to the city clerk's office to be retained in accordance with the city's adopted records retention schedule.

Section 2: Election of Officers

Officers shall be elected annually by a majority vote of the Board members during the first meeting of the year. Officers may be re-elected.

Article V: Meetings

Section 1: Regular Meetings

Regular meetings of the Citizen Budget Advisory Committee shall be held monthly at a time and place designated by the Chairperson. Meeting dates shall be made publicly available in advance. The board shall have at least six regular meetings per year.

Section 2: Special Meetings

Special meetings may be recommended by City Staff and called by the Chairperson or upon the request of two or more members of the Board. Notices of special meetings shall be provided to all members at least 72 hours in advance.

Section 3: Quorum

A quorum for the transaction of business shall consist of a majority of the available positions, not the number of appointed members.

Section 4: Voting

Decisions of the Citizen Budget Advisory Committee shall be made by a majority vote of the members present at the meeting, provided that a quorum is present. Each member shall have one vote. Ex officio and staff members may participate but not vote.

Section 5: Open Meetings

All meetings of the Citizen Budget Advisory Committee shall be open to the public and in compliance with Colorado's Open Meetings Law (OML).

Article VI: Committees

Section 1: Formation of Committees

The Citizen Budget Advisory Committee may establish ad hoc or standing committees as needed to carry out specific tasks or address particular housing-related issues.

Section 2: Committee Membership

Committee members may be drawn from CBAC or from the community at large, but all committees must report back to the full Citizen Budget Advisory Committee on their activities.

Article VII: Responsibilities and Duties

Section 1: Advisory Role

The Citizen Budget Advisory Committee (CBAC) advises city council and staff and has the following functions:

- Advise the departments on budgeting issues, strategies, goals and policies;
- Make funding recommendations to city council related to new and existing initiatives;
- Provide oversight on auditing processes and report to the city manager and city council its findings;
- Develop and recommend, with community input, innovative approaches to accomplish the city's financial goals, including tools for growth and development;
- Review ballot initiatives and make recommendations to the city council;

Section 2: Reporting

The Citizen Budget Advisory Committee shall provide an annual report to the City of Greeley City Council, summarizing activities, recommendations, and housing-related concerns.

Article VIII: Conflict of Interest

Section 1: Disclosure

Board members must disclose any financial or personal interest in any matters brought before the Board. If a conflict of interest arises, the members shall recuse themselves from voting or participating in any discussions on the matter.

Article IX: Amendments

These bylaws may be amended by a two-thirds vote of the Board members, provided that a written notice of the proposed amendments is distributed to all members at least 14 days in advance of the meeting where the vote will take place.