



Mayor
John Gates

Councilmembers

Jonathan Smail
Ward I

Brett Payton
Ward II

Michael Fitzsimmons
Ward III

Dale Hall
Ward IV

Stacy Suniga
At-Large

Robb Casseday
At-Large

A City Achieving
Community Excellence

Greeley promotes a healthy, diverse economy and high quality of life responsive to all its residents and neighborhoods, thoughtfully managing its human and natural resources in a manner that creates and sustains a safe, unique, vibrant and rewarding community in which to live, work, and play.

City Council Worksession Agenda

May 14, 2019 at 5:00 PM

1001 11th Avenue, City Center South, Greeley, CO 80631

1. Call to Order
2. Pledge of Allegiance
3. Roll Call
4. Presentation regarding a potential Open Space Sales Tax (5:00 – 5:30 p.m.)

Andy McRoberts, Culture, Parks and Recreation Director
5. Scheduling of Meetings, Other Events

Roy Otto, City Manager
6. Adjournment

Worksession Agenda Summary

May 14, 2019

Agenda Item Number 1

Title:

Call to Order

Worksession Agenda Summary

May 14, 2019

Agenda Item Number 2

Title:

Pledge of Allegiance

Worksession Agenda Summary

May 14, 2019

Agenda Item Number 3

Title:

Roll Call:

1. Mayor Gates
2. Councilmember Smail
3. Councilmember Payton
4. Councilmember Casseday
5. Councilmember Fitzsimmons
6. Councilmember Suniga
7. Councilmember Hall

Worksession Agenda Summary

May 14, 2019 (5:00 – 5:30 p.m.)

Agenda Item Number 4

Andy McRoberts, Culture, Parks and Recreation Director, 970-350-9425

Title:

Presentation regarding a potential Open Space Sales Tax.

Background:

Staff will be presenting background information regarding a potential dedicated sales tax that would support an active Natural Areas and Trails Division within the Culture, Parks and Recreation Department.

In the adopted **2016 Parks, Trails and Open Lands (PTOL) Master Plan**, a statistically prepared survey of the community indicated that **66%** of residents (across all demographics) indicated a need for access to open lands/natural areas. In addition, **51%** of households indicated that the highest priority for Greeley over 10 years should be walking and biking trails. **27%** also indicated that open lands/natural areas and nature/soft surface trails should be a high priority.

Fifty seven percent (**57%**) of respondents indicated that they think it was **very important to fund** parks, trails, recreation services and natural areas compared to other priorities. When asked to rate the level of importance of various purposes served by natural areas within Greeley, **92%** indicated it is "very important" or "somewhat important" to preserve areas with beautiful or unique natural features. Other purposes with similar levels of importance included: preserving ponds, wetlands, and lakes (**90%**), providing recreation and/or nature trails (**90%**) and preserving open space for wildlife habitat (**89%**).

In 2018, when preparations were being considered for extensions of the Quality of Life and Public Safety sales tax programs, another statistically prepared poll was conducted and the community was asked further about support regarding Natural Areas and Trails through a potential new sales tax. At the time of that poll (May, 2018), **61%** of the community was supportive, in general, of a 0.10% sales tax dedicated to "conserving wildlife habitat, working farms, and lands along the Poudre River, as well as parks and trails". **58%** were supportive of a 0.25% sales tax for the same issue. As outlined in the presentation staff, at this time and unless otherwise directed or endorsed, is recommending a potential of 0.25% sales tax with a ten (10) year term.

In light of the information above, staff is recommending the pursuit of additional information, as expediently as possible, to ascertain the possibility of adding a ballot question this November. Staff is also recommending entering in to a working partnership with the Trust for Public Lands (TPL) to assist in those efforts. Attached is a draft "engagement letter" to enter in to such a working partnership to start the process.

In addition staff, and TPL, are recommending a new poll with specific language to ascertain overall community support, or lack thereof, of a potential sales tax. Cost of this poll is estimated to be approximately \$30,000 and TPL has offered to pay ½ the cost of the polling. The City's share, therefore, would be a not to exceed cost of \$15,000.

There has also been citizen support towards this issue and it will be important to allow a citizen initiative to campaign and offer support towards any final recommendation. It is important to note that, by the Charter for the City of Greeley, that only City Council can authorize any Ordinance towards ballot questions that pertain to tax levies.

If Council so allows, staff will begin further validation and information collection to bring back for further consideration regarding any specifically recommended ballot language.

Decision Options:

For informational purposes with a general consensus from City Council to continue to gather information and seek detailed data. At this time, staff would request permission to:

- 1) Allow the Mayor's signature on a Letter of Engagement with the Trust for Public Lands (sample attached)
- 2) Permit staff to conduct a public polling of the community in conjunction with the Trust for Public Lands through Lori Weigel and Public Opinion Strategies. This same firm was utilized in 2018 to poll the community in regards to the extensions of the Quality of Life and Public Safety sales tax issues. Cost to be paid ½ through Trust for Public Lands and ½ through the City of Greeley. Cost not to exceed \$15,000 each entity.

Attachments:

Letter of Engagement Request to the Trust for Public Lands
PowerPoint



May 14, 2019

Conor Hall, Director of Conservation Finance—Intermountain West
The Trust for Public Land
1410 Grant St., Suite D210
Denver, CO 80203

Dear Mr. Hall:

The City of Greeley requests technical advice and assistance from The Trust for Public Land in connection with the City of Greeley's efforts to develop and sustain reliable, ongoing sources of funding for natural areas, trails, and land conservation.

As part of your advice and assistance, I understand you will conduct research with affected groups to develop recommendations for the City of Greeley on strategies for supporting dedicated, ongoing sources of public funds for land conservation.

We are interested not only in the factual information that you can provide, but also your opinions and recommendations on public funding measures available to us and strategies to enact such measures. That would include an understanding of the public's priorities and attitudes concerning land and water conservation, outdoor recreation and natural areas, and how the public would respond to different methods of presenting those issues.

Although your submissions will be directed to the City Council's attention, I understand that your responses to this request will be for the general use of the City of Greeley.

This request will continue in effect for any advice you offer or presentations you submit related to such matters. In addition, we would like to take this opportunity to request that you continue to be available to provide technical advice and assistance in this area and on related matters in the future.

Thank you.

Sincerely,

John Gates
Mayor, City of Greeley



ROAD MAP | NATURAL AREAS & TRAILS FUNDING COUNCIL WORKSESSION

- Background/Policy Grounding
- Community sentiment
- Financial background/projections
- Program funding needs
- Timeline
- Next steps/council considerations

COUNCIL CONSIDERATIONS

- Request Trust for Public Land technical assistance
- City funds for community polling (not to exceed \$15k)

COMPREHENSIVE PLAN CONNECTIONS

Core Values:

- Responsible stewardship of natural resources and the environment
- Distinctive character and outstanding recreational and cultural amenities
- World class water resources & management
- Thriving, connected, and inclusive neighborhoods

COMPREHENSIVE PLAN CONNECTIONS

Goals:

ED – 1.3 Tourism	NR-3.5 Preservation of Natural Areas
EH-2.3 Active Living	NR-3.8 Native Habitats
EH-2.4 Land Use	NR-3.9 Wildlife Habitat
EH-4.4 Safe Routes to School	NR-3.10 Coordinated Management
GC-1.6 Transitions to Parks and Open Lands	NR-5.1 Education
IN-1.1 Adequate Public Facility Standards	PR-1.1 Parks & Recreation System
IN-2.1 Multi-Functionality	PR-1.5 Trail System
NR-2.5 Urban Heat Island Effect	PR-1.6 Regional Connections
NR-2.8 Stormwater Management	PR-2.3 Maintenance Practices
NR-2.8 Agricultural Uses	PR-2.4 Stormwater Management
NR-2.10 Wetlands	PR-2.5 Education & Interpretation
NR-3.1 Protect Natural Features and Viewsheds	PS-1.1 Flood Hazards
NR-3.2 Public Open Lands	TM-1.1 Multi-Modal Transportation System
NR-3.3 Use of Constrained Lands	TM-2.3 Trail Opportunities
NR-3.4 Use of Sensitive Lands	

COMPREHENSIVE PLAN CONNECTIONS

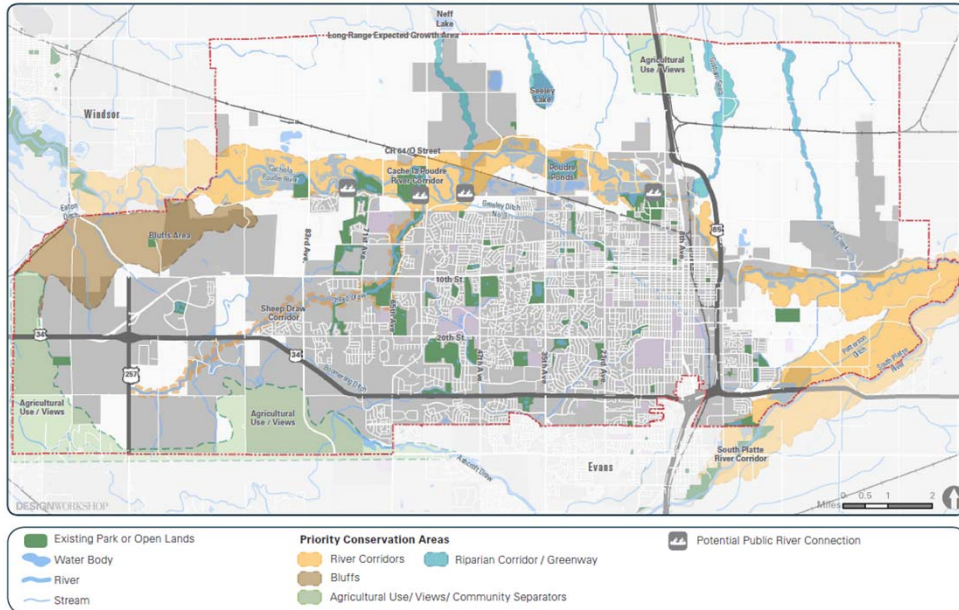
Goals:

ED – 1.3 Tourism	NR-3.5 Preservation of Natural Areas
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EH-4.4 Safe Routes to School	NR-3.10 Coordinated Management
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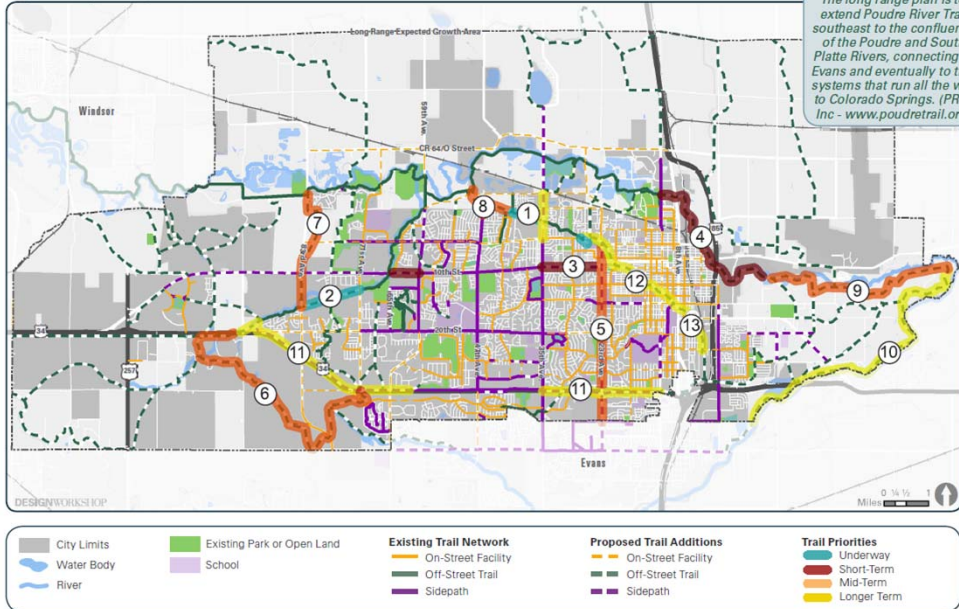
OPEN LANDS | RECOMMENDATIONS

Map 9: Open Land Priority Areas (See Appendix E for Larger Map)



TRAILS | RECOMMENDATIONS

Map 12: Priority Trail Segments





OPEN LANDS | KEY FINDINGS

COMMUNITY VALUES AND PRIORITIES

Throughout the planning process there was clear consensus that the public desired more natural areas and supported strategies to acquire and conserve open lands. Findings demonstrate that there is strong support for a proactive effort to acquire open lands. The greatest number of survey respondents indicated they are very supportive of the City "acquiring additional natural areas" with 73% of respondents being at least somewhat supportive of open land acquisition efforts (Figure 13). Almost 83% of the keypad participants are at least somewhat supportive of an active open lands program, only 3% were not supportive (Figure 14).

The community survey shows that almost all of the main reasons for acquiring open lands are considered important in and around Greeley, from preserving natural features to containing urban sprawl. Figure 15 demonstrates that a significant majority of survey respondents felt that preserving areas for many individual purposes is either very important or somewhat important. Although maintaining separation between neighboring communities scored on the lower end of the survey responses, this value was voiced as a priority by focus group participants who felt maintaining a distinct boundary with open lands was important to Greeley's identity.

Greeley's natural and cultural features including views of the mountains to the west and agricultural lands are also valued. A clear preference for natural areas along waterways and an interest in providing recreation opportunities (including water oriented opportunities) and trails was expressed. The Poudre River corridor was identified as the most important location for the City to work toward acquiring open lands. Sheep Draw corridor and community separators to the west of Greeley were expressed as a slightly lower priority for conservation.

Figure 13: Household support for the City acquiring additional natural areas (Community Survey, Question 15)

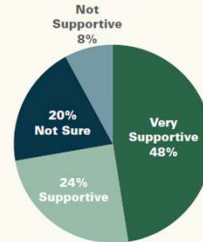
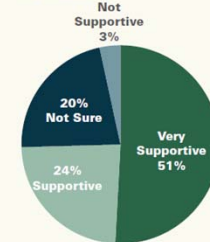
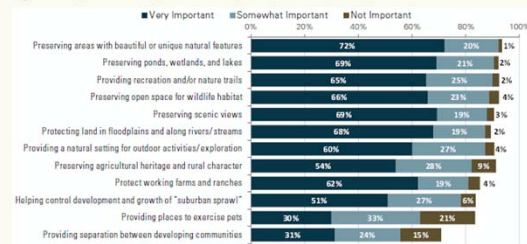


Figure 14: Support for an Active City Program to Acquire Lands (Keypad Polling Session #2)



*No response answers not included.

Figure 15: Importance of Open Lands Purposes (Community Survey)



Greeley Parks, Trails and Open Lands Master Plan 33

Figure 13: Household support for the City acquiring additional natural areas (Community Survey, Question 15)

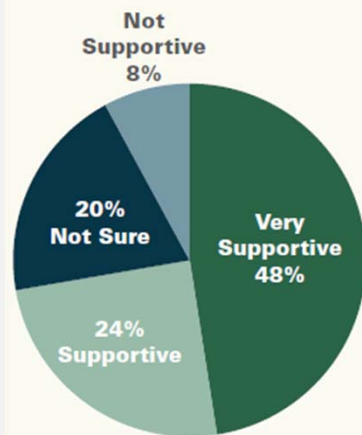
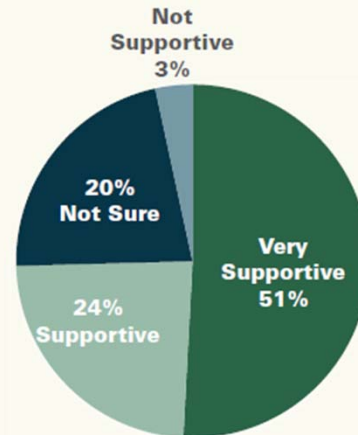
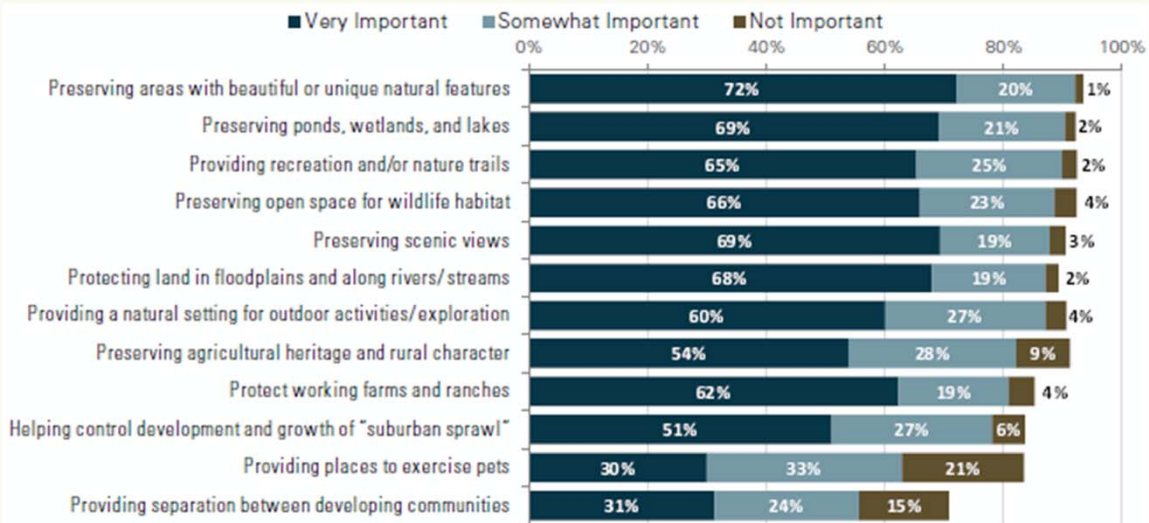


Figure 14: Support for an Active City Program to Acquire Lands (Keypad Polling Session #2)

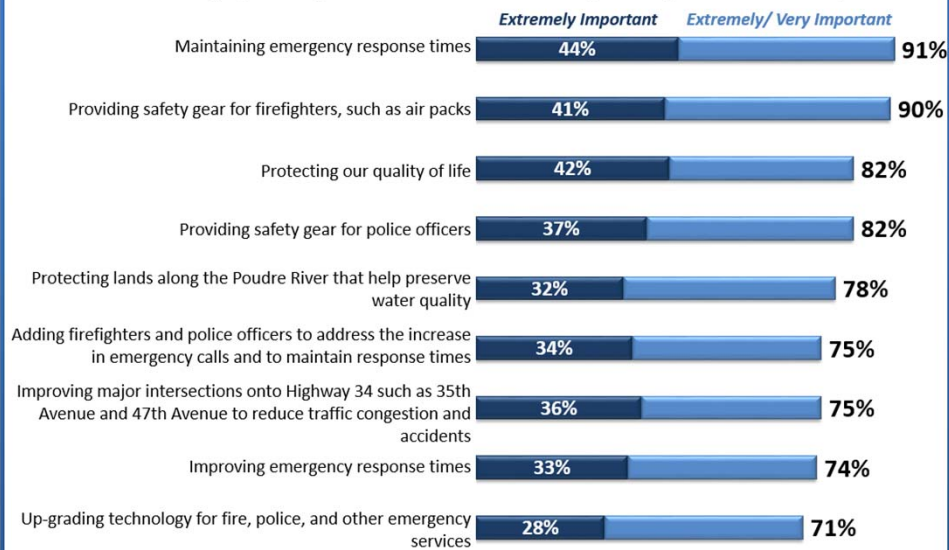


*No response answers not included.

Figure 15: Importance of Open Lands Purposes (Community Survey)

Greeley Parks, Trails and Open Lands Master Plan 33

Safety – including road safety - tends to top the list of priorities for residents; quality of life and water quality also are top tier.



The city is continually making decisions about how to spend funds efficiently. In doing so, some people say that certain things may be more important than others. The following are different ways in which funds could be spent. Keeping in mind that it is difficult for everything to be equally important, please indicate how important each one of these is to you personally.

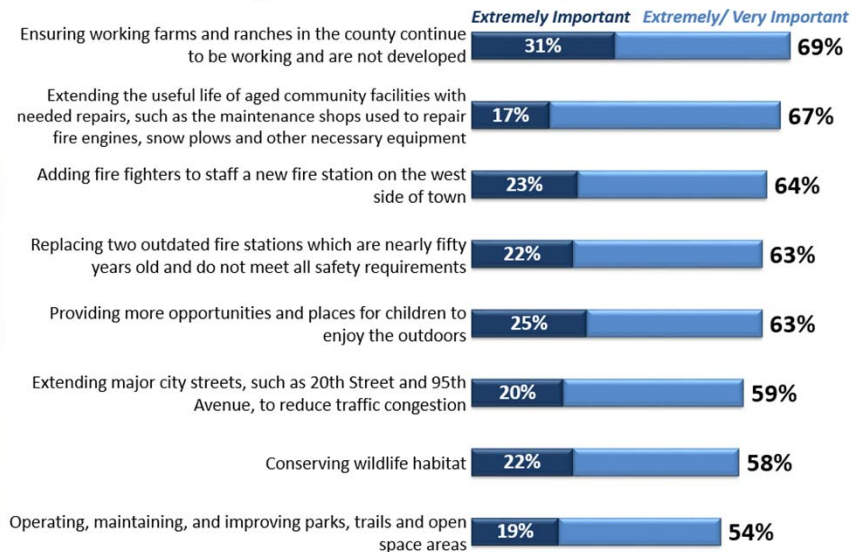


Greeley Community Survey | June 2018



12

The fire stations are not as important as other safety issues; conserving natural areas and parks are mid-tier.



The city is continually making decisions about how to spend funds efficiently. In doing so, some people say that certain things may be more important than others. The following are different ways in which funds could be spent. Keeping in mind that it is difficult for everything to be equally important, please indicate how important each one of these is to you personally.

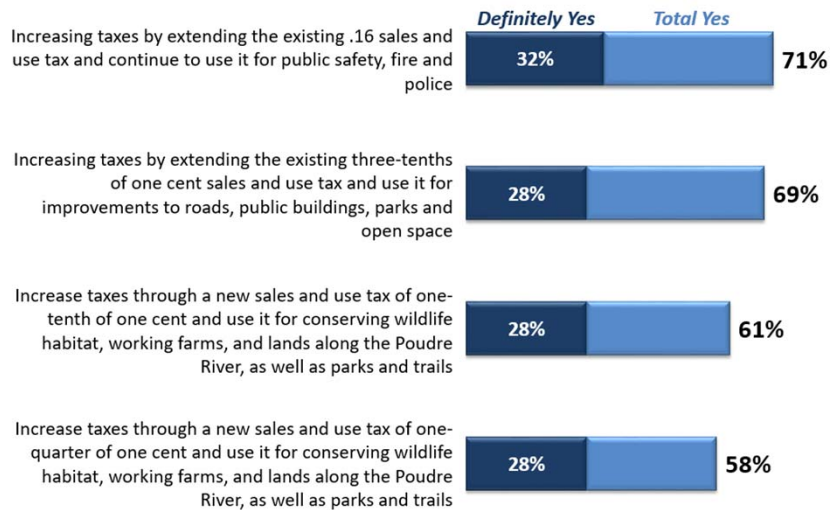


Greeley Community Survey | June 2018

RONALD DEAN
CITY MANAGER

13

There is majority support for a range of options to fund these efforts; extending existing taxes garners greater support predictably.



There are many ways that the city could generate additional funding to address these different areas, although it does not have enough funding to do so now. The following is a list of several potential sources of additional funding. For each one, please indicate if you had the opportunity to vote on a measure to increase funding for some of these specific projects, would you vote Yes in favor or No against that proposal.



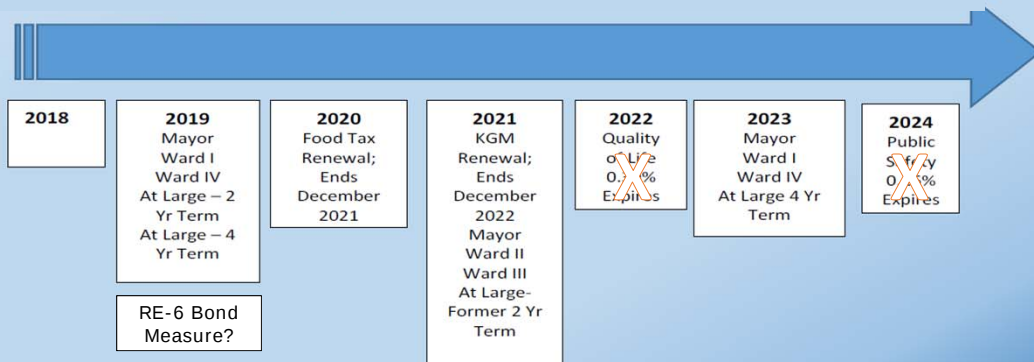
Greeley Community Survey | June 2018

RONALD DEAN
CITY MANAGER

20

Local Election Timeline

- At some point, revenue will be needed to meet our capital needs. There is always a dialogue about “what else is on the ballot?”
- We cannot identify -- yet -- what will be on the ballot for the State or School District.



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FINANCIAL | SALES TAX RATE

Current Greeley Sales Tax

- 3% City
- 0.30% Quality of Life
- 0.16% Public Safety
- 0.65% Keep Greeley Moving
- 2.90% State

TOTAL 7.01 %

Sales Tax (w/ OS Tax)

- 3% City
- 0.30% Quality of Life
- 0.16% Public Safety
- 0.65% Keep Greeley Moving
- **0.25% Open Space**
- 2.90% State

TOTAL 7.26 %

OTHER SALES TAX RATES

- 5.90% Ault
- 5.90% Eaton
- 5.90% Johnstown
- 6.70% Loveland
- 6.85% Windsor
- 7.01% Greeley (Current)
- 7.26% Greeley (If 0.25% OS tax is adopted)
- 7.55 % Fort Collins (Includes 0.8% County, 0.25% OS Tax)
- 8.45% Loveland – Centerra area (Includes 1.75% Centerra Tax)
- 8.52% Longmont (Includes 0.985% County, 1.1% special, 0.2% OS Tax)

FUNDING PROJECTION

Revenue Projections

- 0.25% sales tax
 - 2020 Projection - \$4,053,082
 - (based on 2018 actual collections)

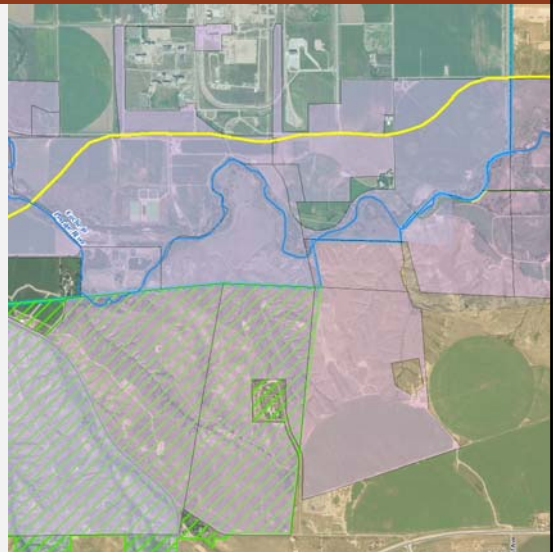
PROJECTS | TRAILS

- Trail Development & Maintenance
 - 29 miles of trails
 - Paved trail costs \$1MM/mile to build
- Trail Repairs
 - Poudre River Trail is 25 years old
 - Estimated value \$20-\$25MM
 - Critical trail sections are in need of repair (specific projects are being identified and cost estimated)



LAND ACQUISITION

- Priority Lands Acquisition
 - Willing landowners
 - Priority parcels (e.g. river corridor)
 - Leverage funding w/ grants
 - Conservation easement and fee acquisition
 - Currently identifying priority parcels



STEWARDING EXISTING RESOURCES

- Staffing
 - Current - 5.33 FTE/1,000 Acres
 - 2016 PTOL recommendation – ~1 new FTE / 335 new acres
- Capital replacement
 - Identify Backlog of needs (being completed)
- Restoration
 - 978 acres
 - Many areas will need restoration to native condition
- “Development” of new Natural Areas
 - “Development” Costs range from \$1k - \$2k per acre
 - Current O&M costs – approx. \$800/acre



TIMELINE

PHASE I – Staff Prep/
Internal Comms

April 1 – May 13

PHASE II – Ballot
Language Dev

May 14 – July 24

PHASE III –
Council Process

Aug 1 – 21

PHASE IV – Citizen Education/Communication

Aug 22 – Nov 4

APRIL

AUG

NOV

NEXT STEPS

Staff

- Continued financial analysis
- Work with partners on specific ballot language

Citizen committee

- Assembling committee
- Begin work w/ staff and Trust for Public Lands (TPL) regarding ballot language

TPL

- Letter of technical assistance request
- Feasibility Analysis
- Polling on specific ballot language

CITIZEN ENGAGEMENT

- Sarah Witherell
- Clint Torczon

COUNCIL CONSIDERATIONS

- Request Trust for Public Land Technical Assistance (letter signed by Mayor)
- Allow City funds for polling (up to \$15k – shared with TPL)

Worksession Agenda Summary

May 14, 2019

Agenda Item Number 5

Roy Otto, City Manager, 970-350-9750

Title:

Scheduling of Meetings, Other Events

Summary:

During this portion of the meeting the City Manager or City Council may review the attached Council Calendar or Meeting Schedule regarding any upcoming meetings or events.

Attachments:

Council Meetings/Other Events Calendar

Council Meeting/Worksession Schedule

Status Report of Council Petitions and Related Information

May 13, 2019 - May 19, 2019

May 2019							June 2019						
Su	Mo	Tu	We	Th	Fr	Sa	Su	Mo	Tu	We	Th	Fr	Sa
				1	2	3	4						1
5	6	7	8	9	10	11	2	3	4	5	6	7	8
12	13	14	15	16	17	18	9	10	11	12	13	14	15
19	20	21	22	23	24	25	16	17	18	19	20	21	22
26	27	28	29	30	31		23	24	25	26	27	28	29
							30						

Monday, May 13

Tuesday, May 14

5:00pm - 6:00pm City Council Worksession (1001 11th Avenue) ↻

Wednesday, May 15

7:30am - 8:30am Visit Greeley (Fitzsimmons) ↻

2:00pm - 5:00pm Water & Sewer Board (Gates) ↻

Thursday, May 16

7:30am - 8:30am DDA (Casseday/Smail) ↻

3:30pm - 4:30pm Airport Authority (Casseday/Payton) ↻

Friday, May 17

Saturday, May 18

10:00am - 11:00am City Chat with Councilmember Suniga (TBD) ↻

Sunday, May 19

May 20, 2019 - May 26, 2019

May 2019						
Su	Mo	Tu	We	Th	Fr	Sa
			1	2	3	4
5	6	7	8	9	10	11
12	13	14	15	16	17	18
19	20	21	22	23	24	25
26	27	28	29	30	31	

June 2019						
Su	Mo	Tu	We	Th	Fr	Sa
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9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	27	28	29
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Monday, May 20

Tuesday, May 21

6:30pm - 7:30pm City Council Meeting (1001 11th Avenue) 🕒

Wednesday, May 22

3:00pm - 3:30pm GPD Swearing In Ceremony (Kent Donahue Community Room, GPD) - Council Master Calendar

Thursday, May 23

Friday, May 24

Saturday, May 25

Sunday, May 26

May 27, 2019 - June 2, 2019

May 2019							June 2019						
Su	Mo	Tu	We	Th	Fr	Sa	Su	Mo	Tu	We	Th	Fr	Sa
				1	2	3	4						1
5	6	7	8	9	10	11		2	3	4	5	6	7
12	13	14	15	16	17	18		9	10	11	12	13	14
19	20	21	22	23	24	25		16	17	18	19	20	21
26	27	28	29	30	31			23	24	25	26	27	28
								30					

Monday, May 27

- 9:00am - 10:00am Linn Grove Cemetery Memorial Day Program (Linn Grove Cemetery) - Council Master Calendar
- 11:30am - 12:30pm Greeley Chamber of Commerce (Gates)
- 6:00pm - 7:00pm Youth Commission (Smail)

Tuesday, May 28

- 5:00pm - 6:00pm City Council Worksession (1001 11th Avenue)

Wednesday, May 29

- 7:00am - 8:00am Upstate Colorado Economic Development (Gates/Hall) (Upstate Colorado Conference Room) - Council Master Calendar

Thursday, May 30

Friday, May 31

Saturday, June 1

Sunday, June 2

June 3, 2019 - June 9, 2019

June 2019							July 2019						
Su	Mo	Tu	We	Th	Fr	Sa	Su	Mo	Tu	We	Th	Fr	Sa
						1		1	2	3	4	5	6
2	3	4	5	6	7	8	7	8	9	10	11	12	13
9	10	11	12	13	14	15	14	15	16	17	18	19	20
16	17	18	19	20	21	22	21	22	23	24	25	26	27
23	24	25	26	27	28	29	28	29	30	31			
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Monday, June 3

Tuesday, June 4

6:30pm - 7:30pm City Council Meeting (1001 11th Avenue)

Wednesday, June 5

Thursday, June 6

7:00am - Poudre River Trail (Hall)

3:30pm - IG Adv. Board (Smail)

6:00pm - MPO (Gates/Casseday)

Friday, June 7

Saturday, June 8

Sunday, June 9

June 10, 2019 - June 16, 2019

June 2019							July 2019						
Su	Mo	Tu	We	Th	Fr	Sa	Su	Mo	Tu	We	Th	Fr	Sa
						1		1	2	3	4	5	6
2	3	4	5	6	7	8	7	8	9	10	11	12	13
9	10	11	12	13	14	15	14	15	16	17	18	19	20
16	17	18	19	20	21	22	21	22	23	24	25	26	27
23	24	25	26	27	28	29	28	29	30	31			
30													

Monday, June 10

Tuesday, June 11

5:00pm - 6:00pm City Council Worksession (1001 11th Avenue) 

Wednesday, June 12

Thursday, June 13

Friday, June 14

Saturday, June 15

10:00am - 11:00am City Chat with Councilmember Suniga (TBD) 

Sunday, June 16

City Council Meeting Schedule

<u>Date</u>	<u>Description</u>	<u>Staff Contact</u>	
May 21, 2019 Council Meeting	Excellence in Community Design Awards Presentation	Brad Mueller	Recognitions
	Resolution - Name Park @ Trails at Sheep Draw (Hazelton Park)	Andy McRoberts	Consent
	Resolution - City Settlement Agreement	Sharon McCabe	Consent
	Ordinance - Final - Amendments to Greeley Municipal Code regarding Contracts	Renee Wheeler	Regular
	Ordinance - Final - Promonotory Preliminary PUD	Brad Mueller	Regular
	Ordinance - Final 2720 35th Avenue Rezone	Brad Mueller	Regular
	Ordinacne - Final - Signature Bluffs Natural Area Annexation No. 3 Correction	Brad Mueller	Regular
	Ordinance - Final - Cottonwood Bend Annexation No. 3 Correction	Brad Mueller	Regular
	Ordinance - Final - Cottonwood Bend Annexation No. 5 Correction	Brad Mueller	Regular
	Board & Commission Appointments	Betsy Holder	Regular
May 28, 2019 Worksession Meeting	Annual Museums & Colorado Model Railroad Museum Presentation	Andy McRoberts	0.50
	Monthly Financial Report	Renee Wheeler	0.50
June 4, 2019 Council Meeting	Alzheimer's Awareness Proclamation	Betsy Holder	Recognitions
	Ordinance - Intro - Third Additional Appropriation	Renee Wheeler	Consent
June 11, 2019 Worksession Meeting			
June 18, 2019	***CANCELLED***		
June 25, 2019 Worksession Meeting			
	Monthly Financial Report	Renee Wheeler	0.50
July 2, 2019 Council Meeting	Ordinance - Final - Third Additional Appropriation	Renee Wheeler	Regular
July 9, 2019 Worksession Meeting			
July 16, 2019 Council Meeting	Board & Commission Appointments	Betsy Holder	Regular
July 23, 2019 Worksession Meeting	Revenue Assumptions	Renee Wheeler	0.50
	Monthly Financial Report	Renee Wheeler	0.50
August 6, 2019 Council Meeting			
August 13, 2019 Worksession Meeting	CIP, Water, Sewer, & Stormwater Budget Presentation	Renee Wheeler	1.00
August 20, 2019 Council Meeting	Board & Commission Appointments	Betsy Holder	Regular
August 27, 2019 Worksession Meeting	2020 Budget Presentation	Renee Wheeler	1.00
	Monthly Financial Report	Renee Wheeler	0.50
September 3, 2019 Council Meeting			
September 10, 2019 Worksession Meeting	2020 Budget Presentation	Renee Wheeler	1.00
September 17, 2019 Council Meeting	Board & Commission Appointments	Betsy Holder	Regular
September 24, 2019 Worksession Meeting	CDBG Presentation	Ben Snow	0.50
	2020 Budget Presentation	Renee Wheeler	1.00
	Monthly Financial Report	Renee Wheeler	0.50
October 1, 2019 Council Meeting	Public Hearing to approve 2020 budget and 2020-2024 Consolidated Plan	Ben Snow	Regular
	Ordinance - Intro & Public Hearing- 2020 Budget Adoption	Renee Wheeler	Regular
October 8, 2019 Worksession Meeting			
October 15, 2019 Council Meeting	Ordinance - Final - 2020 Budget Adoption	Renee Wheeler	Regular
	Board & Commission Appointments	Betsy Holder	Regular

Greeley City Council

Status Report of Council Petitions

Council Request		Council Meeting, Worksession, or Committee Meeting Date Requested	Status or Disposition (After completion, item is shown one time as completed and then removed.)	Assigned to:

Worksession Agenda Summary

May 14, 2019

Agenda Item Number 6

Title:

Adjournment